# ENROLLMENT(S)



### COUNCIL OF THE DISTRICT OF COLUMBIA

NOTICE

D.C. LAW 10-46

"Risk Retention Act of 1993".

Pursuant to Section 412 of the District of Columbia Self-Government and Governmental Reorganization Act, P. L. 93-198, "the Act", the Council of the District of Columbia adopted Bill No. 10-124 on first and second readings, June 29, 1993, and July 13, 1993, respectively. Following the signature of the Mayor on August 4, 1993, this legislation was assigned Act No. 10-91, published in the August 20, 1993, edition of the  $\underline{D.C.}$  Register, (Vol. 40 page 6082) and transmitted to Congress on September 1, 1993 for a 30-day review, in accordance with Section 602(c)(1) of the Act.

The Council of the District of Columbia hereby gives notice that the 30-day Congressional Review Period has expired, and therefore, cites this enactment as D.C. Law 10-46, effective October 21, 1993.

DAVID A. CLARKE Chairman of the Council

<u>Dates Counted During the 30-day Congressional Review Period</u>:

September 7,8,9,10,13,14,15,16,17,20,21,22,23,24,27,28,29,30

October 1,4,5,6,7,12,13,14,15,18,19,20

# Codification

AN ACT

District of Columbia Code

D.C. ACT 10-91 (\_\_\_\_\_\_\_\_ Supplement)

#### IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

AUGUST 4, 1993

New Chapter 29 Title 35

To regulate the formation and operation of risk retention groups and purchasing groups in the District of Columbia formed pursuant to the provisions of the federal Liability Risk Retention Act of 1986, to the extent permitted by that law.

BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this act may be cited as the "Risk Retention Act of 1993".

Sec. 2. Definitions.

For the purposes of this act, the term:

- (1) "Completed operations liability" means liability arising out <sup>35-2901</sup> of installation, maintenance, or repair of any product at a site which is not owned or controlled by:
  - (A) Any person who performs that work; or
- (B) Any person who hires an independent contractor to perform that work, but shall include liability for activities which are completed or abandoned before the date of the occurrence giving rise to the liability.
  - (2) "District" means the District of Columbia.
- (3) "Domicile", for purposes of determining the state in which a purchasing group is domiciled, means:
- (A) For a corporation, the state in which the purchasing group is incorporated; and
- (B) For an unincorporated entity, the state of its principal place of business.
- (4) "Hazardous financial condition" means that, based on its present reasonably anticipated financial condition, a risk retention group, although not yet financially impaired or insolvent, is unlikely to be able to:
- (A) Meet obligations to policyholders with respect to known claims and reasonably anticipated claims;
- (B) Pay other obligations in the normal course of business; or
- (C) Meet the minimum capital and surplus requirements of licensed property and casualty insurance companies.
- (5) "Insurance" means primary insurance, excess insurance, reinsurance, surplus lines insurance, and any other arrangement for shifting and distributing risk which is determined to be insurance under the laws of the District.

- (6) "Liability" means legal liability for damages, including costs of defense, legal costs, and fees, and other claims expenses, because of injuries to other persons, damage to their property, or other damage or loss to other persons resulting from or arising out of any business (whether profit or nonprofit), trade, product, services (including professional services), premises, or operations, or any activity of any state or local government, or any agency or political subdivision thereof. The term "liability" does not include personal risk liability and an employer's liability with respect to its employees other than legal liability under the Federal Employers' Liability Act (45 U.S.C. 51 et seq.).
- (7) "NAIC" means National Association of Insurance Commissioners.
- (8) "Personal risk liability" means liability for damages because of injury to any person, damage to property, or other loss or damage resulting from any personal, familial, or household responsibilities or activities, rather than from responsibilities or activities referred to in paragraph (10) of this section.
- (9) "Plan of operation or a feasibility study" means an analysis which presents the expected activities and results of a risk retention group including, at a minimum:
- (A) Information sufficient to verify that its members are engaged in businesses or activities similar or related with respect to the liability to which the members are exposed by virtue of any related, similar, or common business, trade, product, services, premises, or operations:
- (B) For each state in which it intends to operate, the coverages, deductibles, coverage limits, rates, and rating classification systems for each line of insurance the group intends to offer;
- (C) Historical and expected loss experience of the proposed members and national experience of similar exposures to the extent that this experience is reasonably available;
  - (D) Pro forma financial statements and projections;
- (E) Appropriate opinions by a qualified, independent casualty actuary including a determination of minimum premium or participation levels required to commence operations and to prevent a hazardous financial condition;
- (F) Identification of management, underwriting, and claims procedures marketing methods, managerial oversight methods, investment policies, and reinsurance agreements;
- (G) Identification of each state in which the risk retention group has obtained, or sought to obtain, a charter and license, and a description of its status in each state; and
- (H) Other matters as may be prescribed by the insurance commissioner of the jurisdiction in which the risk retention group is chartered for liability insurance companies authorized by the insurance laws of that jurisdiction.
- (10) "Product liability" means liability for damages because of any personal injury, death, emotional harm, consequential economic damage, or property damage (including damages resulting from the loss of use of property) arising out of the manufacture, design, importation, distribution, packaging, labeling, lease, or sale of a product, but does not include the liability of any person for those damages if the product

involved was in the possession of the person when the incident giving rise to the claim occurred.

- (11) "Purchasing group" means any group which:
- (A) Has as one of its purposes the purchase of liability insurance on a group basis;
- (B) Purchases liability insurance only for its group members and only to cover their similar or related liability exposure, as described in subparagraph (C) of this paragraph;
- (C) Is composed of members whose businesses or activities are similar or related with respect to the liability to which members are exposed by virtue of any related, similar, or common business, trade, product, services, premises, or operations; and
  - (D) Is domiciled in any state.
- (12) "Risk retention group" means any corporation or other limited liability association:
- (A) Whose primary activity consists of assuming and spreading all, or any portion, of the liability exposure of its group members;
- (B) Which is organized for the primary purpose of conducting the activity described under paragraph (9)(A) of this section;
- (C) Which is chartered and licensed as a liability insurance company and authorized to engage in the business of insurance under the laws of any state;
- (D) Which, before January 1, 1985, was chartered or licensed and authorized to engage in the business of insurance under the laws of Bermuda or the Cayman Islands and, before that date, had certified to the insurance commissioner of at least one state that it satisfied the capitalization requirements of that state, except that any group shall be considered a risk retention group only if it has been engaged in business continuously since that date and only for the purpose of continuing to provide insurance to cover product liability or completed operations liability, as these terms were defined in the federal Product Liability Risk Retention Act of 1981, approved September 25, 1981 (95 Stat. 949; 15 U.S.C. 3901 et seq.), before the date of the enactment of the Liability Risk Retention Act of 1986, approved October 27, 1986 (100 Stat. 3170; 15 U.S.C. 3901 et seq.);
- (E) Which does not exclude any person from membership in the group solely to provide members of the group a competitive advantage over that person;
- (F) Which has as its owners only persons who comprise the membership of the risk retention group and who are provided insurance by the group, or has as its sole owner an organization which has as its members only persons who comprise the membership of the risk retention group, and as its owners only persons who comprise the membership of the risk retention group and who are provided insurance by the group;
- (G) Whose members are engaged in businesses or activities similar or related with respect to the liability of which the members are exposed by virtue of any related, similar, or common business trade, product, services, premises, or operations;
- (H) Whose activities do not include the provision of insurance other than:

- (i) Liability insurance for assuming and spreading all or any portion of the liability of its group members; and
- (ii) Reinsurance with respect to the liability of any other risk retention group, or any members of the other group, which is engaged in business or activities so that the group or a member meets the requirement described in paragraph (9)(F) of this section from membership in the risk retention group which provides the reinsurance; and
- (I) The name of which includes the phrase "Risk Retention Group".
- (13) "State" means any state of the United States or the District of Columbia.
- (14) "Superintendent" means the Superintendent of Insurance for the District of Columbia, or the commissioner, director, or superintendent of insurance in any other state.
  - Sec. 3. Risk retention groups chartered in the District.

- (a)(1) A risk retention group shall be chartered and licensed to write only liability insurance pursuant to this act, and, except as provided elsewhere in this act, must comply with all of the laws, rules, regulations, and requirements applicable to an insurer chartered and licensed in the District and with section 4 to the extent the requirements are not a limitation on laws, rules, regulations, or requirements of the District.
- (2) All risk retention groups chartered in the District shall file with the Mayor and the NAIC an annual statement in a form presented by the NAIC and in any other form required by the Mayor.
- (b) Before it may offer insurance in any state, each risk retention group shall also submit to the Mayor a plan of operation or feasibility study. The risk retention group shall submit an appropriate revision in the event of any subsequent material change in any item of the plan of operation or feasibility study, within 10 days of any change. The group shall not offer any additional kinds of liability insurance, in the District or in any other state, until a revision of the plan or study is approved by the Superintendent.
- (c)(1) At the time of filing its application for a charter, the risk retention group shall provide to the commissioner, in summary form, the following information:
  - (A) The identity of the initial members of the group;
- (B) The identity of those individuals who organized the group or who will provide administrative services or otherwise influence or control the activities of the group;
  - (C) The amount and nature of initial capitalization;
  - (D) The coverages to be afforded; and
  - (E) The states in which the group intends to operate.
- (2) Upon receipt of this information, the Mayor shall forward the information to the NAIC. Providing notification to the NAIC is in addition to and shall not be sufficient to satisfy the requirements of section 4 or any other sections of this act.

- Sec. 4. Risk retention groups not chartered in the District. Risk retention groups chartered and licensed in states other than the District seeking to do business as a risk retention group in the District shall comply with the laws of the District as follows:
- (1)(A) Before offering insurance in the District, a risk retention group shall submit to the Mayor:
- (i) A statement identifying the state or states in which the retention group is chartered and licensed as a liability insurance company, charter date, its principal place of business, and any other information, including information on its membership, as the Mayor may require to verify that the risk retention group is qualified under section 2(12); and
- (ii) A copy of its plan of operations or feasibility study and revisions of the plan or study submitted to the state in which the risk retention group is chartered and licensed; provided, however, that the provision relating to the submission of a plan of operation or feasibility study shall not apply with respect to any line or classification of liability insurance which was defined in the federal Product Liability Risk Retention Act of 1981, approved September 25, 1981 (95 Stat. 949; 15 U.S.C. 3901 et seq.), before October 27, 1986, and which was offered before the date by any risk retention group which had been chartered and operating for not less than 3 years before the date.
- (B) The risk retention group shall submit a copy of any revision to its plan of operation or feasibility study required by section 3(b) at the same time that the revision is submitted to the commissioner of its chartering state.
- (C) The risk retention group shall submit a statement of registration, for which a filing fee shall be determined by the Mayor, designating the Mayor as its agent for the purpose of receiving service of legal documents or process.
- (2) Any risk retention group doing business in the District shall submit to the Mayor:
- (A) A copy of the group's financial statement submitted to the state in which the risk retention group is chartered and licensed which shall be certified by an independent public accountant and contain a statement of opinion on loss and loss adjustment expense reserves made by a member of the American Academy of Actuaries or a qualified loss reserve specialist under criteria established by the NAIC;
- (B) A copy of each examination of the risk retention group as certified by the Superintendent or public official conducting the examination:
- (C) Upon request by the Superintendent, a copy of any information or document pertaining to any outside audit performed with respect the risk retention group; and
- (D) Any information required to verify its continuing qualification as a risk retention group under section 2(12).
- (3)(A) Each risk retention group shall be liable for the payment of premium taxes and taxes on premiums of direct business for risks resident or located within the District, and shall report to the Superintendent the net premiums written for risks resident or located within the District. Such a risk retention group shall be subject to taxation, and any related applicable fines and penalties, on the same basis as a foreign admitted insurer.

- (B) To the extent licensed agents or brokers are utilized pursuant to section 12, they shall report to the Superintendent the premiums for direct business for risks resident or located with the District which these licensees have placed with or on behalf of a risk retention group not chartered in the District of Columbia.
- (C) To the extent that insurance agents or brokers are utilized pursuant to section 12, the agent or broker shall keep a complete and separate record of all policies procured from each risk retention group, which record shall be open to examination by the Superintendent, as provided by the insurance laws of the District of Columbia. These records shall contain each policy and each kind of insurance provided thereunder, and shall include the following:
  - (i) The limit of liability;
  - (ii) The time period covered;
  - (iii) The effective date;
  - (iv) The name of the risk retention group which

issued the policy;

- (v) The gross premium charged; and
- (vi) The amount of return premiums, if any.
- (4) Any risk retention group, its agents, and representatives shall comply with District law governing fraud or deceptive practices.
- (5) Any risk retention group shall comply with the laws governing the proper transaction of insurance business as provided by the District. If the Mayor seeks an injunction regarding this conduct, the injunction must be obtained from a court of competent jurisdiction.
- (6) Any risk retention group must submit to an examination by the Superintendent to determine its financial condition if the superintendent of the jurisdiction in which the group is chartered and licensed has not initiated an examination within 60 days after a request by the Superintendent of the District. Any examination shall be coordinated to avoid unjustified repetition and conducted in an expeditious manner and in accordance with the NAIC's Examiner Handbook. Cost of the examination shall be borne by the risk retention group.
- (7) Every application form for insurance from a risk retention group, and every policy, on its front and declaration page issued by a risk retention group, shall contain in 10-point type the following notice:

  "NOTICE

"This policy is issued by your risk retention group. Your risk retention group may not be subject to all of the insurance laws and regulations of your state. State insurance insolvency guaranty funds are not available for your risk retention group.".

- (8) The following acts by a risk retention group are prohibited:
- (A) The solicitation or sale of insurance by a risk retention group to any person who is not eligible for membership in the group; and
- (B) The solicitation or sale of insurance by, or operation of, a risk retention group that is in hazardous financial condition or financially impaired.
- (9) After the effective date of this act, risk retention groups shall be allowed to do business in the District if an insurance company is directly or indirectly a member or owner of the risk retention group,

other than in the case of a risk retention group all of whose members are insurance companies.

- (10) The terms of any insurance policy issued by risk retention groups shall not provide, or be construed to provide, coverage prohibited generally by a statute of the District or declared unlawful by the highest court of the District whose law applies to such a policy.
- (11) A risk retention group not chartered in the District and doing business in the District shall comply with a lawful order issued in a voluntary dissolution proceeding or in a delinquency proceeding commenced by a state insurance commissioner if there has been a finding of financial impairment after an examination under paragraph (6) of this section.
- (12) A risk retention group that violates any provision of this act will be subject to fines and penalties, including revocation of its right to do business in the District, applicable to licensed insurers generally.
- (13) In addition to complying with the requirements of this section, any risk retention group operating in the District prior to enactment of this act shall, within 30 days after the effective date of this act, comply with paragraph (1) of this section.
  - Sec. 5. Compulsory associations.

New, Section 35-2904

- (a) No risk retention group shall be required or permitted to join or contribute financially to any insurance insolvency guaranty fund, or similar mechanism, in the District, nor shall any risk retention group or its insureds or claimants against its insureds, receive any benefit from such a fund for claims arising under the insurance policies issued by the risk retention group.
- (b) When a purchasing group obtains insurance covering its members from an insurer not authorized in this state, or a risk retention group, no risks, resident or located, shall be covered by any insurance guaranty fund or similar mechanism in the District.
- (c) When a purchasing group obtains insurance covering its members' risks from an authorized insurer, only risks resident or located in the District shall be covered by the District property and liability guaranty fund.
  - Sec. 6. Countersignatures not required.

A policy of insurance issued to a risk retention group, or any member of that group, shall not be required to be countersigned as otherwise provided in the District of Columbia insurance law.

New, Section 35-2905

Sec. 7. Purchasing groups - exemption from certain laws.

A purchasing group and its insurer or insurers shall be subject to all applicable laws of the District, except that a purchasing group and its insurer or insurers shall be exempt, in regard to liability insurance for the purchasing group, from any law that would:

- (1) Prohibit the establishment of a purchasing group;
- (2) Make it unlawful for an insurer to provide, or offer to provide, insurance on a basis providing to a purchasing group or its members advantages based on their loss and expense experience not afforded to other persons with respect to rates, policy forms, coverages, or other matters:

New, Section

35-2907

- (3) Prohibit a purchasing group or its members from purchasing insurance on a group basis described in paragraph (2) of this section:
- (4) Prohibit a purchasing group from obtaining insurance on a group because the group has not been in existence for a minimum period of time or because any member has not belonged to the group for a minimum period of time:
- (5) Require that a purchasing group must have a minimum number of common ownership or affiliation, or certain legal form;
- (6) Require that a certain percentage of a purchasing group must obtain insurance on a group basis;
- (7) Otherwise discriminate against a purchasing group or any of its members; or
- (8) Require that any insurance policy issued to a purchasing group or any of its members be countersigned by an insurance agent or broker residing in the District.
  - Sec. 8. Notice and registration requirements of purchasing groups.
- (a) A purchasing group which intends to do business in the District shall, prior to doing business, furnish notice to the Superintendent which shall:
  - (1) Identify the state in which the group is domiciled;
- (2) Identify all other states in which the group intends to do business;
- (3) Specify the lines and classifications of liability insurance which the purchasing group intends to purchase;
- (4) Identify the insurance company or companies from which the group intends to purchase its insurance and the domicile of each company;
- (5) Specify the method by which, and the person or persons, if any, through whom, the insurance will be offered to its members whose risks are resident or located in the District;
  - (6) Identify the principal place of business of the group; and
- (7) Provide any other information required by the Superintendent to verify that the purchasing group is qualified under section 2(11).
- (b) A purchasing group shall, within 10 days, notify the Superintendent of any changes in any of the items set forth in subsection (a) of this section.
- (c) The purchasing group shall register with the District and designate the Superintendent, or other appropriate authority, as its agent solely for the purpose receiving service of legal documents or process, for which a filing fee shall be determined by the Superintendent, except that these requirements shall not apply in the case of a purchasing group which only purchases insurance that was authorized under the federal Product Liability Risk Retention Act of 1981, approved September 25, 1981 (95 Stat. 949; 15 U.S.C. 3901 et seq.), and:
- (1) Which was domiciled in any state of the United States before April 1, 1986, and after October 27, 1986;
- (2) Which purchased insurance from an insurance carrier licensed in any state before October 27, 1986, and since October 27, 1986; or

- (3) Which was a purchasing group under the requirements of the federal Product Liability Risk Retention Act of 1981, approved September 25, 1981 (95 Stat. 949; 15 U.S.C. 3901 et seq.), before October 27, 1986.
- (d) Each purchasing group that is required to give notice pursuant to subsection (a) of this section shall also furnish information required by the Superintendent to:
  - (1) Verify that the entity qualifies as a purchasing group;
  - (2) Determine where the purchasing group is located; and
  - (3) Determine appropriate tax treatment.
- (e) Any purchasing group which was doing business in the District prior to the enactment of this act shall, within 30 days after the effective date of this act, furnish notice to the Mayor pursuant to the provisions of subsection (a) of this section and furnish the information required pursuant to subsections (b) and (c) of this section.
  - Sec. 9. Restrictions on insurance purchased by purchasing groups.
- (a) A purchasing group may not purchase insurance from a risk retention group that is not chartered in a state or from an insurer not admitted in the state in which the purchasing group is located, unless the purchase is effected through a licensed agent or broker acting pursuant to the surplus lines laws and regulations of such a state.
- (b) A purchasing group which obtains liability insurance from an insurer not admitted in the District or a risk retention group shall inform each of the members of the group that has a risk resident or located in the District that such a risk is not protected by an insurance insolvency guaranty fund in the District, and that the risk retention group or the insurer may not be subject to all the insurance laws and regulations of the District.
- (c) No purchasing group may purchase insurance providing for a deductible or self-insured retention applicable to the group as a whole; however, coverage may provide for a deductible or self-insured retention applicable to individual members.
- (d) Purchases of insurance by purchasing groups are subject to the same standards regarding aggregate limits which are applicable to all purchases of group insurance.

Sec. 10. Purchasing group taxation.

Premium taxes and taxes on premiums paid for coverage of risks resident or located in the District by a purchasing group or any members of the purchasing groups shall be:

- (1) Imposed at the same rate and subject to the same interest, fines, and penalties as that applicable to premium taxes and taxes on premiums paid for similar coverage from a similar insurance source by other insureds; and
- (2) Paid first by the insurance source, and if not by the source by the agent or broker for the purchasing group, and if not by the agent or broker then by the purchasing group, and if not by the purchasing group then by each of its members.

New, Section 35-2908

Sec. 11. Administrative and procedural authority regarding risk retention groups and purchasing groups.

New, Section 35-2910

The Superintendent is authorized to make use of any of the powers established under the Insurance Code of the District of Columbia to enforce the laws of the District of Columbia not specifically preempted by the federal Risk Retention Act of 1986, approved October 27, 1986 (100 Stat. 3170; 15 U.S.C. 3901 et seq.), including the Superintendent's administrative authority to investigate, issue subpoenas, conduct depositions and hearings, issue orders, impose penalties, and seek injunctive relief. With regard to any investigation, administrative proceedings, or litigation, the Superintendent can rely on the procedural laws of the District. The injunctive authority of the superintendent, in regard to risk retention groups, is restricted by the requirement that any injunction be issued by a court of competent jurisdiction.

Sec. 12. Duty of agents or brokers to obtain license.

- (a) No person, firm, association or corporation shall act or aid in any manner in soliciting, negotiating, or procuring liability insurance in the District from a risk retention group unless the person, firm, association, or corporation is licensed as an insurance agent or broker in accordance with the District of Columbia insurance licensing laws.
- (b)(1) No person, firm, association, or corporation shall act or aid in any manner in soliciting, negotiating, or procuring liability insurance in the District for a purchasing group from an authorized insurer or a risk retention group chartered in a state unless the person, firm, association, or corporation is licensed as an insurance agent or broker in accordance with the District of Columbia insurance licensing laws.
- (2) No person, firm, association, or corporation shall act or aid in any manner in soliciting, negotiating, or procuring liability insurance coverage in the District for any member of a purchasing group under a purchasing group's policy unless the person, firm, association, or corporation is licensed as an insurance agent or broker in accordance with the District of Columbia insurance licensing laws.
- (3) No person, firm, association, or corporation shall act or aid in any manner in soliciting, negotiating, or procuring liability insurance from an insurer not authorized to do business in the District on behalf of a purchasing group located in this state unless the person, firm, association, or corporation is licensed as a surplus lines agent or excess line broker in accordance with the District of Columbia insurance licensing laws.
- (c) For purposes of acting as an agent or broker for a risk retention or purchasing group pursuant to subsections (a) and (b) of this section, the requirement of residence in the District shall not apply.
- (d) Every person, firm, association, or corporation licensed pursuant to the provisions of section 7 of An Act To make appropriations to provide for the government of the District of Columbia for fiscal year ending June 30, 1903, and for other purposes, approved July 1, 1902 (32 Stat. 626; D.C. Code § 47-2801 et seq.) ("General License Law"), on business placed with risk retention groups or written through a purchasing group, shall inform each prospective insured of the provisions of the notice required by section 4(7) in the case of a risk retention group and section 8(c) in the case of a purchasing group.

# **Enrolled Original**

Sec. 13. Binding effect of orders issued in United States District Court.

New, Section 35-2912

An order issued by any district court of the United States enjoining a risk retention group from soliciting or selling insurance, or operating in any state, or in all states or in any territory or possession of the United States, upon finding that such a group is in hazardous financial or financially impaired condition shall be enforceable in the courts of the state.

Sec. 14. Rules.

The Mayor shall, pursuant to title 1 of the District of Columbia Administrative Procedure Act, approved October 21, 1968 (82 Stat. 1204; D.C. Code §§ 1-1501 through 1-1510), shall issue rules to implement the provisions of this act.

Note, New Section 35-2901

Sec. 15. Effective date.

This act shall take effect after a 30-day period of Congressional review following approval by the Mayor (or in the event of veto by the Mayor, action by the Council of the District of Columbia to override the veto) as provided in section 602(c)(1) of the District of Columbia Self-Government and Governmental Reorganization Act, approved December 24, 1973 (87 Stat. 813; D.C. Code § 1-233(c)(1)), and publication in either the District of Columbia Register, the District of Columbia Statutes-at-Large, or the District of Columbia Municipal Regulations.

Acting **Mi**irman

County of the District of Columbia

Mayor

District of Columbia

Approved: August 4, 1993



## COUNCIL OF THE DISTRICT OF COLUMBIA

COUNCIL PERIOD TEN

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Secretary to the Council

Date