ENROLLMENT(S)



(5)

COUNCIL OF THE DISTRICT OF COLUMBIA

D.C. LAW 11-72

"Public Assistance Self-Sufficiency Program Amendment Act of 1995".

Pursuant to Section 412 of the District of Columbia Self-Government and Governmental Reorganization Act, P.L. 93-198 "the Act", the Council of the District of Columbia adopted Bill No. 11-62 on first and second readings, June 6, 1995 and July 29, 1995 respectively. Following the signature of the Mayor on August 16, 1995, pursuant to Section 404(e) of "the Act", and was assigned Act No. 11-139 and published in the August 25, 1995, edition of the D.C. Register (Vol. 42 page 4728) and transmitted to Congress on September 6, 1995 for a 30-day review, in accordance with Section 602(c)(1) of the Act.

The Council of the District of Columbia hereby gives notice that the 30-day Congressional Review Period has expired, and therefore, cites this enactment as D.C. Law 11-72, effective October 27, 1995.

DAVID A. CLARKE Chairman of the Council

Dates Counted During the 30-day Congressional Review Period:

Sept. 6,7,8,11,12,13,14,15,18,19,20,21,22,25,26,27,28,29

Oct. 10,11,12,13,17,18,19,20,23,24,25,26

AN ACT

D.C. ACT 11-139

Codification
District of
Columbia
Code
1996 Supp.

IN THE COUNCIL OF THE DISTRICT OF COLUMBIA AUGUST 16, 1995

To amend the District of Columbia Public Assistance Act of 1982 to establish a demonstration project to assist persons who apply for and receive AFDC benefits to move towards independence by rendering a pregnant and parenting teen applicant ineligible for assistance if the person does not live in a setting maintained by the person's parent, legal guardian, other adult relatives, or a foster home or other supportive living arrangement supervised by an adult; by requiring that a pregnant or parenting teen participating in the Demonstration Project who has not attained a high school diploma, general educational development equivalency diploma, or certificate from an alternative course of study approved by the Board of Education, attend school or receive a reduction of \$50 in AFDC benefits; by including noncustodial parents, who participate in the Demonstration Project, in the Job Opportunities and Basic Skills Training Program as funds are available and expanding the Alternative Work Experience Program; by outlining the duties of the Mayor in implementing the Demonstration Project; by rendering recipients of assistance who move out of the District immediately ineligible for assistance; by increasing the impact of the income disregard rule by disregarding the first \$100 and thereafter 50¢ on each dollar not already disregarded for participants in the Demonstration Project; by removing the quarters of work requirement and the cap on the number of working hours that an unemployed principal wage earner of a two-parent family who participates in the Demonstration Project can perform; by allowing increased asset accumulation without a reduction in AFDC benefits to participants in the Demonstration Project; by eliminating the increase in benefits under the program for which the family of the participant in the Demonstration Project would otherwise be eligible as a result of the birth of a child during the period in which the family is eligible for AFDC benefits; and by extending the transitional Medicaid program to 24 months.

BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this act may be cited as the "Public Assistance Self-Sufficiency Program Amendment Act of 1995".

TITLE I - AFDC DEMONSTRATION PROJECT

Sec. 101. The District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code § 3-201.1 *et seq.*), is amended as follows:

New sections 561 through 568 are added to read as follows:

"Sec. 561. Definitions.

New Section 3-205.61

"For the purposes of sections 562 through 568, the term:

- "(1) "Board" means the District of Columbia Board of Education.
- "(2) "Ceased to attend school" means a pregnant or parenting teen has 20 or more consecutive full days of unexcused absences from school.
- "(3) "Child care" means care, supervision, and guidance for children for less than 24 hours per day per child in any licensed child development facility.
 - "(4) "Department" means the Department of Human Services.
 - "(5) "Dropout" means a pregnant or parenting teen who has:
 - "(A) Ceased to attend school; or
- "(B) Has not graduated from high school or received a general educational equivalency diploma or certificate of completion from an alternative course of study approved by the Board; and
 - "(C) Does not meet the school attendance requirements of section 565.
- "(6) "High school equivalency diploma" means a certificate of educational achievement issued under the regulations and requirements of the District of Columbia Public Schools.
- "(7) "Pregnant or parenting teen" means a person who has a child or children, or is pregnant in the third trimester of the first pregnancy, and is under 18 years of age.

- "Sec. 562. Establishment of a Demonstration Project.
- "(a) The Mayor shall establish a Demonstration Project for the purpose of assisting persons applying for and receiving AFDC benefits to move toward independence via a system of incentives, sanctions, and supports.
- "(b) The Demonstration Project shall meet the requirements of section 1115 of the Social Security Act (42 U.S.C. 1315) and section 17 of the Food Stamp Act (17 U.S.C. 2026).
- "(c) The Mayor shall select persons from the total pool of AFDC eligible applicants and recipients in the District of Columbia by a random assignment selection process to participate in the Demonstration Project; provided, that the Mayor shall select individuals from at least one school in the District of Columbia to participate in the Demonstration Project pursuant to the

learnfare provision of section 565; provided further, that the Mayor shall develop well defined criteria for selecting a school or schools from which participants will be selected to participate in the learnfare provision pursuant to section 565.

- "(d) Except as otherwise indicated in this title, sections 511(a)(5)(A-1), 521(a-1), 537(b), 552(c-1), and 563 through 568, shall only apply to participants in the Demonstration Project.
- "(e) All Demonstration Project participants shall be subject to provisions of this act and any rules promulgated pursuant to this act.
 - "Sec. 563. Eligibility for public assistance; home living requirement.

- New Section 3-205.63
- "(a) This section shall apply to all applicants of AFDC and shall not be limited to participants in the Demonstration Project.
- "(b) The Mayor shall amend the State Plan so that, except as provided in section 565, an applicant for AFDC benefits who is a pregnant or parenting teen and who has never married shall be eligible for AFDC benefits only if the applicant and the applicant's child reside in a place of residence maintained by the applicant's parent or legal guardian, or in a private family setting or other living arrangement which, as determined by the Department, is maintained as a family setting, as evidenced by the assumption of responsibility for the care and control of the minor parent and dependent child or the provision of supportive services, such as counseling, guidance, or supervision unless:
- "(1) The applicant has no living parent or legal guardian whose whereabouts are known;
- "(2) The parent or legal guardian of the applicant refuses to allow the applicant to live in his or her home;
- "(3) The applicant has lived apart from the applicant's parent or legal guardian for a period of at least one year before either the birth of the dependent child or the filing of the application for AFDC;
- "(4) The Department determines, after an investigation in accordance with regulations issued by the Mayor, that the physical or emotional health or safety of the applicant or dependent child would be jeopardized if they resided in the same residence with the applicant's parent or legal guardian; or
- "(5) The Department determines, in accordance with regulations issued by the Mayor and set forth in the State Plan, that the circumstances justify a determination of good cause for the applicant and dependent child to receive assistance while living apart from the applicant's parent, legal guardian, or other adult relative, or family setting.
- "(c) For purposes of the investigation made pursuant to subsection (a)(4) of this section, investigations shall be carried out by licensed social workers. Other trained professionals, such as doctors, nurses, or physiologists, who are deemed necessary to make sound heath and safety determinations by the Department, may also be utilized.
- "(d) When an applicant and the applicant's dependent child are required to live with the applicant's parent, legal guardian, or other adult relative, or in a family setting, then AFDC may

be paid in the form of a protective payment.

"Sec. 564. Failure to meet home living requirement; notice.

- New Section 3-205.64
- "(a) In accordance with regulations issued by the Mayor, the applicant shall be informed of the eligibility requirements and the applicant's rights and obligations. The Department shall advise the applicant of the exemptions from the home living requirement as outlined in section 563(b). The Department shall determine whether one or more of these exemptions from the home living requirement is applicable. The Department shall also assist the applicant in attaining the necessary verifications if one or more of the exemptions is alleged by the applicant; provided, that the applicant shall not be required to obtain verification or take steps which could endanger the applicant's health and safety. The regulations shall include provisions to ensure that the applicant understands his or her rights under this title, the meaning of each exemption under section 563(b), and has an opportunity to speak with the Department outside the presence of his or her parent or legal guardian.
- "(b) If the applicant or his or her parent does not request a fair hearing pursuant to section 1005, or, if after a fair hearing has been held, the hearing officer finds that the applicant is not exempt from the home living requirement and has otherwise failed to meet the requirements of section 563, the Department shall provide notice as required by this title and render the participant ineligible for AFDC assistance in the next possible payment month.

"Sec. 565. Eligibility for public assistance; learnfare.

- "(a) A pregnant or parenting teen shall be required to attend school regularly each semester and experience no more than 10 full school days or 20 half school days, as defined by the Board, of unexcused absences in one school semester or receive a reduction of \$50 in AFDC benefits in the next possible payment month.
- "(b) The types of schools that can be attended to meet the school attendance requirements of subsection (a) of this subsection are as follows: a public school, private school, independent school, parochial school, private instruction, or a course of study or home school program meeting the standards established by the Board for granting a high school equivalency diploma.
- "(c) A pregnant or parenting teen who fails to meet the school attendance requirements set forth in subsection (a) of this section shall be provided counseling, tutoring, or other supportive services deemed appropriate by the Department to help the pregnant or parenting teen improve school attendance, or in the case of a drop-out, to return to school. Such supportive services will be provided as appropriations are available and in accordance with regulations issued by the Mayor.
- "(d) A reduction in AFDC benefits made pursuant to subsection (a) of this section shall be effective for one month for each month that the pregnant or parenting teen fails to meet the school attendance requirements set forth in subsection (a) of this section. In the case of a dropout, the sanctions shall remain in force until the dropout provides written proof from a

school that the dropout has re-enrolled in school and met the school attendance requirements of subsection (a) of this section for one calendar month. Any month in which school is in session for at least 10 days may be used to meet the school attendance requirements.

- "(e) If the Department determines that a pregnant or parenting teen whose benefits have been reduced has satisfied the requirements of subsection (d) of this section, the reduction in AFDC benefits shall be rescinded in the next possible payment month.
- "(f) A pregnant or parenting teen shall be excused from the school attendance requirements of subsection (a) of this section when there is good cause demonstrated pursuant to Chapter 21 of Title 5 of the District of Columbia Municipal Regulations. For the purposes of this subsection, the Department shall determine that good cause is demonstrated by the following circumstances:
- "(1) The Department determines, in accordance with regulations issued by the Mayor, that child care services are necessary for the pregnant or parenting teen to attend school and there is no District funded child care service available; child care service shall be considered unavailable if there is no space for the pregnant or parenting teen's child in a licensed child development facility within reasonable time and distance from the pregnant or parenting teen's home, or if the cost of care where space is available is excessive in the judgment of the Department; or
- "(2) The pregnant or parenting teen is the caretaker of a child fewer than 90 days old.
- "(g) The \$50 reduction in AFDC benefits provided by subsection (a) of this section shall not apply if the information about the pregnant or parenting teen's school attendance is not available or cannot be verified by the school.
- "(h) The pregnant or parenting teen, or his or her parent, caretaker, or legal guardian, shall cooperate in providing information to verify enrollment information or good cause for absence from school. If at least one of these individuals does not cooperate, the pregnant or parenting teen shall receive reduced AFDC benefits.
- "(i) The Department shall request school attendance information for a pregnant or parenting teen compiled by a school whenever necessary to ascertain school attendance requirements as required by this section.
- "(j) For a pregnant or parenting teen participant in the Demonstration Project, the Department shall request information from the pregnant or parenting teen applicant's school about the pregnant or parenting teen applicant's most recently completed semester of attendance.
- "(k) School attendance records shall be open for inspection at all times to the Department or other persons authorized to enforce this section; provided, that prior written informed consent is given by the parent, caretaker, or legal guardian of a pregnant or parenting teen or by an emancipated pregnant or parenting teen.
- "(l) It shall be the duty of each person designated by the Superintendent of Schools, every parochial school teacher, every private school teacher, and every teacher who gives instruction privately, to provide information, upon the request of the Department, as soon as

practicable to the Department concerning the school attendance of a pregnant or parenting teen who participates in the Demonstration Project.

"Sec. 566. Failure to meet school attendance requirements; notice.

New Section 3-205.66

- "(a) Upon determination that a pregnant or parenting teen has failed without good cause to meet the school attendance requirements of subsection (b) of this section, the Department shall provide notice which specifies the following:
- "(1) That the pregnant or parenting teen has a right to review and copy his or her records at the expense of the pregnant or parenting teen's school pursuant to Chapter 26 of Title 5 of the District of Columbia Municipal Regulations;
- "(2) That prior to any action against the pregnant or parenting teen, he or she has a right to challenge, in writing, the contents of his or her school records pursuant to Chapter 26 of Title 5 of the District of Columbia Municipal Regulations; and
- "(3) That the pregnant or parenting teen is entitled to a hearing if he or she is not satisfied with the administrative decision pursuant to Chapter 26 of Title 5 of the District of Columbia Municipal Regulations.
- "(b) If the pregnant or parenting teen, or his or her parent or guardian, does not request a fair hearing pursuant to section 1005, or, if after a fair hearing has been held, the hearing officer finds that the pregnant or parenting teen is not exempt from the school attendance requirements imposed by subsection (a) of section 565, the Department shall reduce the applicant's AFDC assistance by \$50 in the next possible payment month.
- "(c) The Department of Human Services shall develop an incentive program, in consultation with the District of Columbia Public Schools, to encourage school attendance and recognize those who meet the attendance requirements.

- "Sec. 567. Expansion of Jobs Opportunities and Basic Skills and Alternative Work Experience Programs.
- "(a) As of the effective date of the implementation of the Demonstration Project, the Mayor shall amend the State Plan so that if appropriations are available, the District may include noncustodial parents of children whose custodial parent is enrolled in the Demonstration Project, in the Jobs Opportunities and Basic Skills Program ("JOBS Program") established in accordance with 42 U.S.C. 682. The amendments shall include the following provisions:
- "(1) Where paternity is acknowledged or established by a court of law, noncustodial parents will be allowed to participate on a voluntary basis in the JOBS Program if the noncustodial parent is unable to meet child support obligations due to a lack of employment or skills.
- "(2) Where a custodial parent is exempt from participating in the JOBS Program, the noncustodial parent will be allowed to participate in the JOBS Program.
- "(3) If unemployed, the noncustodial parent may participate in a combination of education, parenting, and work activities for up to 40 hours per week.

- "(4) The noncustodial parent shall also be subject to exemptions as set forth by 42 U.S.C. 607.
- "(b) The Mayor shall amend the State Plan to expand the Alternative Work Experience Program ("AWEP") for participants in the Demonstration Project. The expanded AWEP shall commence one year after implementation of the Demonstration Project. The expansion of the AWEP shall be limited in scope by a reprogramming of a portion of the savings achieved in the first year of implementation of the Demonstration Project.
- "(c) The purpose of the AWEP is to introduce AFDC recipients to the world of work and to prepare them for entry into employment. The purpose of expanding the AWEP is to provide training and employment services to a larger pool of AFDC recipients, improve their access to job vacancies, and create more employment opportunities for them. This expansion shall be accomplished by means which include expanding existing training and education services to AFDC recipients and permitting the Department to reprogram a portion of the savings achieved in the first year of the Demonstration Project for the purpose of entering into agreements with private employers to intensively train and guarantee placement of AFDC recipients in jobs.
- "(d) AFDC recipients diagnosed as chemically dependent shall be exempted from participating in the AWEP and the JOBS Program training component outlined in the Title IV-F of the State Plan for JOBS, for a period not to exceed one year, if during the one-year period they remain enrolled and participating in a drug treatment and prevention program. If noncompliance with the drug treatment and prevention program is established, the AFDC recipient shall no longer be exempt from the AWEP and the JOBS Program.

"Sec. 568. Duties of the Mayor.

- "(a)(1) The Mayor shall obtain from the Department of Health and Human Services ("HHS") any exemptions and waivers from federal statutes and regulations necessary to qualify the Demonstration Project as a federally approved demonstration project under section 1115 of the Social Security Act (42 U.S.C. 1315) and section 17 of the Food Stamp Act (17 U.S.C. 2026).
- "(2) The Mayor shall expedite the acquisition of all federal waivers and amendment approvals, expedite the adoption of necessary amendments in close and continuous coordination with appropriate federal officials, and prepare and submit, in a timely manner, all forms and data required by the federal officials. The Mayor is authorized to make such changes to the Demonstration Project as are necessary to achieve federal waiver approval, after consultation with the Council. The changes must maintain the general purpose and effect of the Demonstration Project.
- "(3) The Mayor shall issue proposed rules to implement the provisions of the Demonstration Project within 180 days of receipt of the approved federal exemptions and waivers from HHS. The proposed rules shall be submitted to the Council for a 45-day period of review, excluding Saturdays, Sundays, legal holidays, and days of Council recess. If the Council does not approve or disapprove the proposed rules, in whole or in part, by resolution within the

45-day period, the proposed rules shall be deemed approved. Nothing in this section shall affect any requirements imposed upon the Mayor by title I of the District of Columbia Administrative Procedure Act, approved October 21, 1968 (82 Stat. 1204; D.C. Code § 1-1501 et seq.).

- "(b)(1) The Mayor shall establish and implement the Demonstration Project within one year of issuance of the rules by the Mayor pursuant to subsection (a)(3) of this section.
- "(2) The Department shall develop and use evaluation methods as required by section 1115 of the Social Security Act (42 U.S.C. 1315) and section 17 of the Food Stamp Act (17 U.S.C. 2026) that measure the effectiveness of the Demonstration Project. After the first year of implementation, and each year thereafter, the Department shall provide to the Council an annual report that shall include a full assessment of the program including its programmatic and fiscal impact."

TITLE II - CONFORMING AMENDMENTS

Sec. 201. The District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code § 3-201.1 *et seq.*), is amended as follows:

(a) Section 501 (D.C. Code § 3-205.1) is amended to read as follows:

Section 3-205.1

"Sec. 501. Except as provided in sections 561 through 568, public assistance shall be awarded to or on behalf or any needy individual who is within one of the categories of public assistance established by title II.".

Section 3-205.4

- (b) Section 504 (D.C. § 3-205.4) is amended to read as follows:
- "Sec. 504. Recipients of assistance from the District who move to another jurisdiction with intent to remain in that State shall be ineligible to receive assistance from the District immediately upon the date of the recipient's last day of residency in the District of Columbia.".
- (c) Section 511(a)(5) (D.C. Code § 3-205.11(a)(5)) is amended by adding a new subparagraph (A-1) to read as follows:

Section 3-205.11

"(A-1) As of the effective date of the implementation of the Demonstration Project, the Mayor shall amend the State Plan to allow AFDC recipients participating in the Demonstration Project to disregard from their earned income \$100 plus 50 cents of each dollar of earned income not already disregarded. The first \$100 plus 40% disregard for individuals found otherwise eligible will be applied before the disregards specified in paragraph (2) of this subsection and after the disregards specified in paragraph (1) of this subsection. The resulting income figure shall be considered in determining the grant to the assistance unit."

(d) Section 521 (D.C. Code § 3-205.21) is amended by adding a new subsection (a-1) to read as follows:

Section 3-205.21

"(a-1)(1) As of the effective date of the implementation of the Demonstration Project established pursuant to section 562(a), the Mayor shall amend the State Plan so that a child whose parent participates in the Demonstration Project shall be eligible to receive AFDC by reason of the unemployment of his or her parent if the parent:

- "(A) Is the principal wage earner for the family;
- "(B) Is employed and earns an amount within AFDC limits;
- "(C) Has earned an amount within AFDC limits for at least 30 days prior to the receipt of AFDC;
- "(D) Has not, without good cause, within the 30-day period, refused a bona fide offer of employment or training for employment; and
- "(E) Is registered with the District of Columbia Department of Employment Services.
- "(2) The family shall not be eligible for assistance for any week in which the parent who is the principal wage earner receives unemployment compensation.
- "(3) The parent who is the principal wage earner shall be referred to the JOBS Program within 30 days after receipt of the first AFDC payment.".
 - (e) Section 537 (D.C. Code § 3-205.37) is amended as follows:

Section 3-205.37

- (1) The existing language is designated as subsection (a).
- (2) A new subsection (b) is added to read as follows:
- "(b) As of the effective date of implementation of the Demonstration Project established pursuant to section 562(a), the Mayor shall amend the State Plan to allow participants in the Demonstration Project increased asset accumulation so that the maximum amount of real and personal property that can be reserved for recipient families is \$4,550. The amendment shall also set the equity exemption at \$4,550 and annually increase the exemption at the same rate of increase as the consumer price index."

Section 3-205.52

- (f) Section 552 (D.C. Code §3-205.52) is amended by adding a new subsection (c-1) to read as follows:
- "(c-1)(1) The schedule of benefits to be paid to a recipient family participating in the Demonstration Project established pursuant to section 562(a) shall eliminate the increment in benefits as follows:
- "(A) The recipient family in which the recipient parent gives birth to an additional child during the recipient's period of eligibility for AFDC benefits, or during a temporary penalty period of ineligibility for benefits, may not receive additional benefits except in the case of a general increase in the amount of AFDC benefits which is provided to all program recipients or where the additional child was born within 10 months of the original date of application.
- "(B) This subsection shall apply to all recipients families eligible for benefits under the Demonstration Project 10 months after the effective date of implementation of an approved waiver from HHS and notice given as required by this title. No provision in the Demonstration Project shall disqualify a recipient family from an incremental increase in benefits in cases in which the birth of a child is the result of a verifiable rape or incest.
- "(C) Notwithstanding any other provision of law, a custodial parent who is ineligible for additional benefits under this section shall receive the total value of all child

support payments due and collected for the dependent child. The value of child support payments made under this paragraph shall not be counted as income for the purpose of AFDC eligibility and grant determination.

- "(2) In accordance with regulations issued by the Mayor, the applicant for AFDC shall be informed of the eligibility requirements and the applicant's rights and obligations. The Department shall advise the applicant of the exemptions from the family cap provision as outlined in this section. The Department shall determine if an exemption from the family cap requirement is applicable. The Department shall also assist the applicant in attaining the necessary verifications if an exemption is alleged by the applicant. The regulations shall include provisions to ensure that the applicant understands his or her rights under this title and the meaning of each exemption under this subsection.
- "(3) If an applicant is denied assistance, the Department shall provide notice to the applicant as required by this title.
- "(4) If the applicant, or his or her parent, does not request a fair hearing under section 1005, or, if after a fair hearing has been held, the hearing officer finds that the applicant is not exempt from the requirements of this section, the Department shall provide notice as required by this title and render the applicant ineligible for AFDC assistance in the next possible payment month."

TITLE III - EXTENSION OF TRANSITIONAL MEDICAID PROGRAM

Sec. 301. The District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code § 3-201.1 *et seq.*), is amended by adding a new section 405a to read as follows:

New Section 3-204.5a

- "Sec. 405a. Extension of transitional Medicaid program.
- "(a) The Mayor shall extend the transitional Medicaid program to 24 months pursuant to the Family Support Act of 1988, approved October 13, 1988 (P.L.100-485; 102 Stat. 2343), and the District of Columbia State Plan for Medicaid.
- "(b) Increased transitional medical assistance benefits shall be made available to all working families eligible under subsection (a) of this section.".

TITLE IV - SUNSET PROVISION

Sec. 401. This act shall expire 5 years from the date of implementation of an approved federal waiver and rules promulgated by the Mayor.

Note, Sections 3-204.5a 3-205.1 3-205.4 3-205.11 3-205.21 3-205.37

3-205.52

TITLE V - EFFECTIVE DATE

Sec. 501. This act shall take effect after a 30-day period of review following approval by 3-205.68 the Mayor (or in the event of veto by the Mayor, action by the Council of the District of

Columbia to override the veto) as provided in section 602(c)(1) of the District of Columbia Self-Government and Governmental Reorganization Act, approved December 24, 1973 (87 Stat. 813; D.C. Code § 1-233(c)(1)), and publication in either the District of Columbia Register, the District of Columbia Statutes, at Llarge, or the District of Columbia Municipal Regulations.

Chairman

Council of the District of Columbia

District of Columbia

APPROVED: August 16, 1995



COUNCIL OF THE DISTRICT OF COLUMBIA

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CERTIFICATION RECORD

Secretary to the Council

Date